

## Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 AID-20 OIC-04 AF-10 ARA-11 EA-11 EUR-25

NEA-10 RSC-01 OMB-01 TRSE-00 EB-11 SS-15 L-03 H-02

NSC-10 CIAE-00 DODE-00 INR-10 NSAE-00 PA-03 USIA-12

PRS-01 PC-15 SPM-01 ABF-01 RSR-01 /193 W

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TO SECSTATE WASHDC 9894

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E. O.11652 NA

TAGS EAID, UNDP

SUBJ UNDP GOVERNING COUNCIL: PLENARY DISCUSSION

OF UNFPA - AGENDA ITEM 7

1. BEGIN SUMMARY ( LOU): THIRTY DELS PARTICIPATED  
GENERAL PLENARY DEBATE ITEM JUNE 13-14 BEFORE PASSING  
NUMEROUS FINANCIAL ASPECTS ITEM TO B& F COMMITTEE FOR  
CONSIDERATION AND RECOMMENDATIONS. DEBATE PROVIDED  
REASONABLY THOROUGH AND GENERALLY SYMPATHETIC CONSIDERATION  
OF UNFPA COMING UNDER ADMINISTRATIVE AND FINANCIAL  
STEWARDSHIP OF UNDP GOVERNING COUNCIL: NEARLY UNIVERSAL  
SUPPORT FOR EXECUTIVE DIRECTOR SALAS AND FOR ELEVATING  
POSITION OF DIRECTOR TO LEVEL EQUIVALENT UNDP DEPTY  
ADMIN EQUIVALENT TO USYG; FAVORABLE RECEPTION " ROLLING  
PLAN" CONCEPT AND LARGELY FAVORABLE RECEPTION WORK PLAN  
1973/1976, ALTHOUGH NUMBER OF NATIONS SKITTISH OVER  
LEVEL PROJECTED RESOURCES. SUGGESTIONS FOR IMPROVING  
FUTURE WORK PLANS AND REGULARIZING PLEDGING MECHANISM  
REVOLVED AROUND WIDELY DISTRIBUTED PREPARED US STATEMENT  
PRESENTED BY AMBASSADOR BENNETT. OUR PROPOSAL THAT  
EXECUTIVE DIRECTOR BRING TO GOVERNING COUNCIL FOR PRIOR  
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APPROVAL THREE TYPES OF PROJECTS ( COMPREHENSIVE COUNTRY PROJECTS, THOSE OVER \$1 MILLION, AND INNOVATIVE AND NEW POLICY PROJECTS) ALSO WELL RECEIVED.

USDEL HAVING LEARNED JUNE 12 GERMANS, NETHERLANDS, NORDICS AND OTHERS PLANNED SUGGEST SALAS PROMOTION BE DEFERRED UNTIL AFTER WPC IN MID-1974, AND THAT SWEDES AS JOINT SPOKESMAN NORDICS PLANNED STRONG ATTACK OF WORK PLAN QUICKLY ALERTED SALAS AND MALAYSIA AND FASHIONED SUCCESSFUL LOBBYING CAMPAIGN THAT CONSISTED OF POSITIONING FRIENDLIES FIRST SIX, INCLUDING US, ON SPEAKERS LIST, PROVIDING OUR UNCLASSIFIED BRIEFING PAPERS TO LARGELY UNINSTRUCTED AND UNPREPARED UK, AUSTRALIA AND CANADIAN DELEGATIONS, HELPING PERSUADE DANES AND NORWEGIANS TO INSIST THAT JOINT NORDIC STATEMENT TO BE READ BY SWEDES BE DRASTICALLY REVISED AND CAST IN LARGELY POSITIVE LIGHT. BRAZILIAN INTERVENTION MARKEDLY Milder THAN PREVIOUS SESSIONS. RUSSIANS CHOSE NOT TO ENTER DEBATE BEING " CONTENT LISTEN".

SALAS EXTREMELY APPRECIATIVE US STATEMENT AND GRATEFUL FOR BENEFIT " US EARLY WARNING SYSTEM". END ( LOU) SUMMARY.

2. BEGIN UNCLASSIFIED. SALAS IN OPENING STATEMENT ( COPIES SENT DEPARTMENT) TOLD GC HOW UNFPA INTERPRETS EACH OF ITS NEW AIMS AND PURPOSES AS SET DOWN IN RESOLUTION 3019 AND THAT FUND BELIEVED " IT WOULD BE REASONABLE AND USEFUL RE-CONSTITUTE PCC AS TECHNICAL ADVISORY AND PROGRAM COORDINATION BODY". WENT ON TO TALK ABOUT FUND' S COORDINATING ROLE WITHIN UN SYSTEM, WORK PLAN, CHANGES IN INTERNAL PROCEDURES OF UNFPA, EXCELLENT WORKING RELATIONS WITH UNDP, RESOURCE ESTIMATES, RECENTLY ESTABLISHED TRAINING COMMITTEE HE HEADS THAT MET AGAIN ON JUNE 16, AND HIS STRONG, PARTLY SUCCESSFUL ATTEMPTS IMPROVE IMPLEMENTATION RATIO.

3. COMMENTS ON MAJOR SUBJECTS RAISED AS FOLLOWS:

( A) PLEDGING SCHEDULE: US AND NUMEROUS OTHER COUNTRIES FAVORED FORMAL REGULARLY- SCHEDULED PLEDGING SESSION AND SAID ITEM SHOULD GET MAJOR ATTENTION AT 17 TH GC. CANADA AND GERMANY FAVORED PLEDGING SESSION LATE 1973. UK AND FRANCE OPPOSED TO FORMAL PLEDGING MECHANISM. FUND WELCOMED ONE IF " THAT WHAT MOST DELEGATES WANT AND FAVORS 1974 OVER 1973 AS TIME FRAME";

( B) RECONSTITUTING PCC: MOST DELEGATIONS THAT SPOKE LIMITED OFFICIAL USE

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TO POINT SAID IT WOULD BE POSITIVE STEP. SWEDEN DIFFERED SAYING IT SHOULD SOME WAY( VIA USE OF EXPERTS, SPECIALIZED UN AGENCIES, ETC.) BE INCORPORATED INTO GC. SWEDISH IDEA OPPOSED BY BRAZIL ON POLICY GROUNDS AND BY AUSTRALIA AND OTHERS AS IMPRACTICAL ESPECIALLY AS NEARLY EVERYONE WANTED TO SHORTEN GC SESSIONS. NETHERLANDS, INDIA AND CANADA FAVORED PCC BUT WANTED MORE INFO RE ITS PROPOSED

NEW COMPOSITION, ETC. US DID NOT SPEAK TO PCC ISSUE.  
(C) ROLLING PLAN: GENERALLY FAVORED, NORDICS ESPECIALLY  
LIKED CONCEPT. JAPAN WANTED IT KEPT VERY FLEXIBLE.  
MOST DELEGATIONS WANTED MORE INFORMATION ON THIS  
AND OTHER POINTS DISTRIBUTED WELL BEFORE MEETINGS.  
(D) PROJECTS TO BE APPROVED BY GC AS OPPOSED TO BY  
SALAS: US, UK, FRG, AND JAPAN ALL FAVORED THAT ONLY COMPRE-  
HENSIVE COUNTRY PROGRAMME PROJECTS OVER ONE MILLION  
DOLLARS AND INNOVATIVE OR POLICY LADEN PROJECTS BE SUBMITTED  
IN SUMMARY FORM TO GC FOR APPROVAL. NORDICS  
WANTED ALL BUT THE SMALLEST AND MOST ROUTINE PROJECTS  
SUBMITTED TO GC FOR APPROVAL. NORDICS ON OTHER HAND  
FAVORED UNFPA ENGAGING IN PREPROJECT FINANCING;  
(E) FUNDING PRINCIPLES: CANADA (MERCER) IN UNCLEAR  
INTERVENTION EXPRESSED CONCERN RE RELATIONSHIP BETWEEN  
UNFPA'S RESERVE FUND AND PROGRAMS IT PLANNED APPROVE NOT  
COVERED BY CURRENT RESOURCES. SOUNDED LIKE A HARK BACK  
TO RECENTLY ABANDONED FULL FUNDING FOR UNFPA. WAS MERCER  
SWANSONG AS SHE LEFT MINUTES LATER (BEFORE US COULD QUESTION  
HER) TO TAKE UP NEW JOB IN OTTAWA.

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(F) RESOURCE PROJECTIONS FOR THE 1973-1976 WORK PLAN  
PERIOD: THE U. S., JAPAN, AUSTRIA, FRG FOUND THEM QUITE

REASONABLE. FRENCH AND SWISS CALLED THEM " TOO AMBITIOUS." SWEDEN ANN AUSTRALIA SAID THEY WERE OPTIMISTIC, YUGOSLAVIA SAID THEY WERE OPTIMISTIC BUT GOOD. SALAS SAID THEY WEREN' T OPTIMISTIC GIVEN TREND LINE OF RECENT YEARS AND ANYWAY THEY WERE SUBJECT TO UPWARD OR DOWNWARD REVISION BY THE GC EACH YEAR UNDER THE ROLLING PLAN CONCEPT.

( G) ADMINISTRATIVE BUDGET FOR 1974: THE US AND FRG SAID IT WAS REASONABLE LIKELY IN FACT TO BE SO MODES AS TO BE RESTRICTIVE IN THE PRINTING AND PUBLICATIONS FOR WPY AND WPC AREA. AUSTRALIA THOUGHT '74 BUDGET SHOULD ALSO BE PRESENTED TO ACABQ.

( H) FIELD COORDINATORS: IN RESPONSE BRAZILIAN QUESTION SALAS SAID FC' S REPRESENT FUND IN COUNTRIES OR REGIONAL AREAS THEY ASSIGNED TO, WORK FOR RES REPS AS PART OF HIS STAFF AND AS HIS ADVISOR ON POPULATION MATTERS AND FACTORS. FRG WANTED UNFPA HEADQUARTERS " INTELLECTUAL BACKSTOPPING CAPABILITY" STRENGTHEN BUT OPPOSED FC' S BEING INCREASED ABOVE CURRENT 28 APPROVED POSITIONS. NORDICS FAVORED ESTABLISHMENT MORE FC' S POSTS.

( I) EMPLOYMENT OF EXPERTS: NORDICS AND OTHERS  
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ARGUED THAT PROJECTS SHOULD BE DESIGNED SUCH MANNER THAT FEW OF THE SCARCE POPULATION EXPERTS REQUIRED.

( J) UNDP- UNFPA TIES: MANY COUNTRIES AS WELL AS SALAS AND PETERSON EXPRESSED GRATIFICATION TWO ENTITIES GETTING ALONG SO WELL. TRINIDAD AND TOBAGO SAID THE TIES BETWEEN THEM WAS ALREADY TOO CLOSE AND FEARED THEY WOULD BECOME CLOSER. SWEDEN SPEAKING FOR NORDICS SAID TIES NOT CLOSE ENOUGH.

( K) NEW AIMS AND PURPOSES: MALAYSIA SAID THEY SHOULD HAVE BEEN INCORPORATED INTO UNFPA DOCUMENTATION FOR THIS GC. SWEDEN SAID IT PLEASED WITH MANNER SALAS SAYS HE INTENDS TO INTERPRET THEM. IN SUMMING UP SALAS SAID UNFPA HAD NOT INTEREST IN BEING A SUBSTANTIVE ( COMMENT - BAD CHOICE OF WORDS) AGENCY BUT DID WANT TO IMPROVE ITS JUDGEMENT CAPABILITY.

( L) SALARY SUPPLEMENTS: SALAS AGREED WITH ZAMBIA THEY MUST BE HANDLED SKILLFULLY INSURE LDCS CAN SUSTAIN SUBSIDIZED EFFORTS UPON UNFPA DEPARTURE FROM PROJECT.

( M) COMPREHENSIVE COUNTRY PROGRAMS: SUDAN THOUGHT ALL COUNTRIES SHOULD SUBMIT, SALAS ENCOURAGING MORE COUNTRIES SUBMIT PROGRAMS.

( N) STREAMLINING OF DELIVERY SYSTEMS: STRONGLY FAVORED BY INDIA AND PAKISTAN WHO ALSO FAVORED EXPANDED USE OF LOCAL INSTITUTIONS.

( O) USE OF NGO' S: NIGERIA SAID UNFPA SHOULD DO MUCH MORE OF THIS. SALAS REMINDED GC THAT NGO' S ONLY USED BY UNFPA WHEN GOVS NOT OPPOSED THEIR USE.

( P) SALAS PROMOTION: AFTER LOBBYING EFFORT WAS FAVORED BY EVERYONE ( EVEN WARMLY BY BRAZIL) BUT VAN GORKOM OF NETHERLANDS WHO SAID WOULD HAVE FAVORED ITS BEING

DEFERRED. SALAS SAID HIS PROMOTION WAS A TRIBUTE TO HIS DEDICATED SMALL (39 STAFF AND VIEWED IT AS RECOGNITION THEIR WORK AND DEVOTION. SAID USYG WAS HIGHEST RANK ATTAINED BY PHILIPPINE IN UN SYSTEM AND HE HOPED HE MERITED TRUST OF EVERYONE.

( Q ) BRAZIL: SAID THAT AFTER INTERVENING EXTENSIVELY 54 TH ECOSOC RE ITS POINTS OF VIEW ON POLICIES TO BE FOLLOWED BY FUND IT " FULLY RESPECTS DECISIONS OF THE MAJORITY." REMINDED GC THAT ACCORDING RES 3019 GC SHOULD TALK ABOUT ADMINISTRATIVE AND FINANCIAL ( AND UNFPA WORK PLAN) AFFAIRS OF UNFPA WITH POLICY MATTERS THE DOMAIN OF ECOSOC. SAID BRAZIL NEITHER DONOR OR RECIPIENT LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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OF UNFPA. ASKED SALAS TO PLEASE EXPLAIN THE MENTION MADE UNDER LA REGIONAL ACTIVITIES OF BRAZILIAN NATIONAL INSTITUTIONS INVOLVEMENT ( DP/L.273 ADD. 2 PAGE 18) IN UNFPA FUNDED ACTIVITIES. END UNCLASSIFIED.

4. COMMENT ( LOU): COMPARED TO 15 TH GC HELD IN NEW YORK FEW WEO DELEGATIONS CONTAINED INDIVIDUALS THAT KNEW, FOLLOWED CLOSELY OR CARED MUCH ABOUT EITHER UNFPA OR POPULATION-EXAMPLES INCLUDED UK, CANADA, NETHERLANDS. HOWEVER STRONG PERSONALITIES IN FRG ( SCHMID), MALAYSIA ( SINGH) AND AUSTRALIAN ( JOSEPH) DELEGATIONS PLUS COOL HEADS IN DELEGATIONS OF DANES, NORWEGIANS, AND FINNS ADMIRABLY TOOK UP MOST OF THE SLACK. END ( LOU) COMMENT. BASSIN

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## Message Attributes

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